# How Should Policy Responses to the COVID-19 Pandemic Differ in the Developing World?

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# Policy Responses to COVID-19 So Far

The West (US and Europe)

- Blanket lockdowns
- Substantial unemployment insurance + direct cash transfers

Developing countries

- Blanket lockdowns
- Not so extensive transfers
- Infections rising rapidly now policymakers unclear how to respond

# This Paper: How Policy Should Differ in Developing Countries

Preliminary analysis using incomplete-markets macro model with disease spread

Key reasons for different policy responses

- 1. Younger populations
- 2. Less fiscal capacity
- 3. Large informal sector
- 4. Less healthcare capacity
- 5. More hand-to-mouth households

# Quantitative Results from Our Model (So Far)

- Blanket lockdowns much less effective in developing countries
  - Save around half as many lives per GDP lost
- Yet blanket lockdowns still better than no lockdowns
- Age-dependent policy even more effective in developing countries
  - Save more lives per unit of GDP lost
  - Lower fiscal & economic cost of shielding old, since so few of them

Developed vs Developing Countries: Key Differences Relevant for the Pandemic

## Developed vs Developing Countries: Key Differences



# Model

# Outline of the Model

Epidemiology

▶ SICR with age heterogeneity as in Glover et al. (2020)

Households

- ► Face uninsured idiosyncratic labor income risk and health risk
- Accumulate assets endogenously, face credit constraint

Sectors

- ► Formal: "skilled production"
- ► Informal: "unskilled production," cannot enforce lockdowns or collect taxes

Government

Collects taxes and makes transfers but with limited fiscal capacity

#### Households and Preferences

- Two "age groups": young ( $\omega$ ) and old  $(1 \omega)$
- Preferences (of the living):

$$\mathbb{E}\left[\sum_{t=0}^{\infty} \beta_j^t \Big\{ \log(c_t) + ar{u} \Big\} 
ight]$$

- ▶  $\beta_j$  is discount factor of age group j, where  $j \in \{y, o\}$
- $\bar{u}$ : flow utility of being alive

#### Permanent Productivities and Idiosyncratic Shocks: Roy Meets Aiyagari

- Individuals endowed with vector of permanent productivities {z,1} in formal and informal sectors, as in Roy (1951)
- Formal sector productivity  $z \sim G$
- Individuals face idiosyncratic productivity shock as in Aiyagari (1994)

$$\log v_{t+1} = \rho_v \log v_t + \varepsilon_{t+1} \quad \text{with} \quad \varepsilon_{t+1} \stackrel{iid}{\sim} F(0, \sigma_v)$$

Individuals choose sector each period

#### Health Shocks

- $\blacktriangleright$  Being infected drops all productivities by fraction 0  $<\eta\leq 1$  until recovery
- Being critical drops all productivities to 0 until recovery
- Death means  $\bar{u}$  is lost permanently

# Lockdown Technology

Lockdown lowers productivity and infection rate for everyone in the formal sector

- ▶ Productivity *z* goes down to  $\lambda_w z$ ,  $0 < \lambda_w \leq 1$
- Probability of becoming infected goes down by fraction  $1 \lambda_h$  ( $0 < \lambda_h \leq 1$ )
- Lower  $\lambda_w$  and  $\lambda_h$  means stricter lockdown

## Production and Firm Profit Maximization

Final good technology (Ulyssea 2018):

$$Y = L^{\alpha} K^{1-\alpha}, \quad 0 < \alpha \le 1$$
$$K = K^{D} + K^{F}$$
$$L = \left[AL_{f}^{\frac{\sigma-1}{\sigma}} + L_{i}^{\frac{\sigma-1}{\sigma}}\right]^{\frac{\sigma}{\sigma-1}}$$

- ► A is the exogenous productivity of formal sector (Caselli-Coleman, 2006)
- $K^D$  and  $K^F$  are domestic and foreign capital, respectively.
- Capital rented at  $r^F$ , an exogenously given international rental rate

Precautionary savings generate endogenous asset distribution

- ▶ Individuals can save at gross interest rate  $R = 1 + r^F \chi$
- $\chi$  is the "financial wedge" between return on saving and world market
- Borrowing not allowed
- Individual's budget constraint (assuming no lockdown):

$$c + a' \leq \mathbb{1}_{\{s=i\}} w_i v + (1 - \tau) \mathbb{1}_{\{s=f\}} w_f z v + (1 + r)a + T$$

#### Health States and Transitions



# Hospital Capacity

- $\blacktriangleright~\Theta$  is maximum ICU capacity per capita (0 <  $\Theta < 1)$
- Probability of receiving an ICU bed is min $\{\frac{\Theta}{N_{*}^{\mathbb{C}}}, 1\}$
- Fatality rate  $\pi_{jt}^{\mathbb{D}}$ :

$$\pi_{jt}^{\mathbb{D}}(\mathsf{N}_t^{\mathbb{C}},\Theta) = egin{cases} \pi_j^{\mathbb{D}} & ext{if assigned ICU bec} \ \kappa imes \pi_j^{\mathbb{D}} & ext{if not assigned} \end{cases}$$

- $\pi_j^{\mathbb{D}}$ : baseline fatality rate of an age group j patient
- $\blacktriangleright$   $\kappa$  governs the impact of hospital overuse on fatality rate

# **Quantitative Analysis**

# Quantitative Analysis

- Solve for stationary distribution of model and calibrate two versions: "advanced economy" and "developing economy"
- Pandemic introduced as "MIT shock" no one saw it coming (actually realistic!) but perfect information since (still crazy)
- Solve full transition path in both economies under various lockdown policies

# Calibration of Economic Parameters

Var	Description	Value	Source / Target
rF	Exogenous interest rate	0.0006	Pre-COVID T-Bills rate 1.5%
$\phi$	Shape-parameter of Frechet distribution $G$	2.7	Lagakos and Waugh (2013)
$ ho_{v}$	Persistence of idiosyncratic income shock	0.91	Floden and Linde (2001)
$\sigma_{v}$	St.Dev of idiosyncratic income shock	0.04	Floden and Linde (2001)
$\alpha$	Labor share	0.6	Gollin (2002)
$\beta_y$	Discount factor for the young	0.9984	Glover et al. (2020)
$\beta_{o}$	Discount factor for the old	0.9960	Glover et al. (2020)

# Calibration of Epidemiological Parameters

Var	Description	Value	Source or Target
$\eta$	Effect of infection on productivity	0.8	Asymptomatic cases
$\kappa$	Impact of hospital overuse on fatality	2	Glover et al. (2020)
$\lambda_w$	Effect of lockdown on productivity	0.68	Blandin and Bick (2020)
$\lambda_h$	Effect of lockdown on infection rate	0.75	U.S. cumulative infections
$\pi_{\mathbf{v}}^{\mathbb{C}}$	Rate of young entering ${\mathbb C}$ from ${\mathbb I}$	3.4%	Ferguson et al. (2020)
$\pi_o^{\mathbb{C}}$	Rate of old entering ${\mathbb C}$ from ${\mathbb I}$	19.9%	Ferguson et al. (2020)
$\pi_{\mathbf{v}}^{\mathbb{D}}$	Rate of young entering $\mathbb D$ from $\mathbb C$	2.8%	Ferguson et al. (2020)
$\pi_o^{\mathbb{D}}$	Rate of old entering ${\mathbb D}$ from ${\mathbb C}$	10.9%	Ferguson et al. (2020)
$\beta^{\mathbb{I}}$	Behavior-adjusted infection generating rate	2.0	Peak Infection Rates

# Parameters Varying between Advanced and Developing Economies

		Advanced	Developing	Source or
Var	Description	Economies	Economies	Target
Α	Formal sectors TFP	3.0	0.15	1% labor informality in US
ū	Flow value of being alive	$11.4 \bar{c}^{US}$	$11.4\bar{c}^{DEV}$	Glover et al. (2020)
$\chi$	Spread b/w borrowing and lending	0	0.66%	Donovan (2019)
au	Marginal tax rate	0.25	0.15	Besley and Persson (2013)
Δ	Iceberg cost in tax collection	1	2.22	Dzansi et al. (2013)
$\bar{B}$	Lockdown emergency transfers	1%	0.1%	Lockdown transfer programs
$\omega$	Share of young in population	73%	92%	2018 ACS / World Bank
Π	Int' aid / natural resources revenue	0	10% of GDP	World Bank
Θ	Hospital capacity per capita	0.00042	0.00011	Glover et al. (2020) / WHO

## Simulated COVID-19 Infection Rates, Advanced Economy



## Simulated COVID-19 Infection Rates, Developing Economy



# Model Predictions: Effects of the COVID-19 Pandemic

	Lifetime Welfare (%)	GDP (%)	Fatalities per 100,000 People
Advanced Economies			
No Lockdown	-8.3	-1.8	1,102
Twenty-Eight-Week Lockdown	-5.5	-18.2	778
Panel B: Developing Economies			
No Lockdown	-4.1	-1.1	412
Twenty-Eight-Week Lockdown	-3.6	-8.2	340

# Counterfactuals: Cumulative Contributions (28-Week Lockdown)



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# Counterfactual: Cumulative Contributions (28-Week Lockdown)



# Age-Dependent Lockdowns a.k.a. "Shielding the Elderly"

- Highly heterogeneous effects by age suggest role for age-dependent policies
- Studied in U.S. by Acemoglu, Chernozhukov, Werning and Whinston (2020), Bairolyia & Imrohoroglu (2020) and others
- Model as lockdown only of old, with transfers only to old

## Lives Saved per 100,000 People for every Point of GDP Lost

	Advanced Economy		Developing Economy	
	Blanket Lockdown	Age-dependent Lockdown	Blanket Lockdown	Age-dependent Lockdown
Twenty-Eight-Week	19.8	54.0	10.2	95.2

# Lives Saved per 100,000 People for every Point of GDP Lost

	Advanced Economy		Developing Economy		
	Blanket Lockdown	Age-dependent Lockdown	Blanket Lockdown	Age-dependent Lockdown	
Twenty-Eight-Week	19.8	54.0	10.2	95.2	

 $\rightarrow$  More potent in developing economy since only 8% old, compared to 27% in advanced economy, and enough fiscal capacity for transfers to old

## Conclusions and Future Work

- Blanket lockdowns better than nothing in developing economies, but not real effective
- Case for "shielding the old" rather than blanket lockdowns even stronger in developing countries
- Lots of caveats and better data needed to draw firmer conclusions
- Future work: adding back children, intergenerational household structure, policy analysis of school openings

## **Extra Slides**

## Model Fit of Cumulative Infection Cases in the United States



# Share of Population Above Age 65



32/40

#### Share fo Self-Employed Workforce



#### Changes in Mobility Across Countries During Lockdown Periods



#### Employment Rate in Ghana Around the Lockdown Period



35/40

#### Hours Worked in Ghana Around the Lockdown Period



#### Mobility in Ghana Around the Lockdown Period



## Borrowing During Pandemic

- Countries can access to emergency bonds B<sub>t</sub>
- Used to finance additional welfare transfers during government imposed lockdowns
- Funds borrowed accrue interest at rate  $1 + r^F$  until the pandemic ends
- > They are repaid through annual annuities after the pandemic ends

$$B_t = \begin{cases} \bar{B} & \text{during the lockdown} \\ -\frac{r^F}{1+r^F} \times \sum_{t_l-t_s}^{t_l-t_e} \left(1+r^F\right)^t \bar{B} & \text{after pandemic ends} \\ 0 & \text{otherwise} \end{cases}$$

## Calibrating Epidemiology Parameters: Entering Critical Stage

- Ferguson et al. (2020) report the average duration of time individuals spend in infectious stage is 13 days (5 days in asymptomatic + 8 days in symptomatic)
- We assume the duration is 14 days
- ▶ We assume 50% of infectious people are asymptomatic (there's no good estimate)
- Define old as > 60 yrs old, exclude < 15 yrs old
- Compute the weighted average of the percentage of hospitalized cases requiring critical care, using weights equal to the percentage of the US population for different age groups (from 2018 ACS)
- This gives us

$$\pi_y^{\mathbb{C}} = 6.85\% \times \frac{1}{2} = 3.43\%$$
  
 $\pi_o^{\mathbb{C}} = 39.75\% \times \frac{1}{2} = 19.88\%$ 

#### Calibrating Epidemiology Parameters: Fatality Rates

- Ferguson et al. (2020) report the average duration of time individuals spend in the critical condition stage is 10 days. We assume the duration is 14 days
- Using Table 1 in Ferguson et al. (2020), infection fatality ratio adjusted to the US population distribution is 0.18% for young and 4.32% for old.
- Back out  $\pi_i^{\mathbb{D}}$  using the formula

$$egin{aligned} \pi_y^{\mathbb{C}} imes \pi_y^{\mathbb{D}} &= 0.18\% \ \pi_o^{\mathbb{C}} imes \pi_o^{\mathbb{D}} &= 4.32\% \end{aligned}$$

This gives us

$$\pi_y^{\mathbb{D}} = 2.76\%$$
  
 $\pi_o^{\mathbb{D}} = 10.86\%$ 

## Contact Patterns at Workplace Similar Across Countries

Working place contacts are least assortative



Figure: Age-specific contact patterns at workplace, Germany, Bolivia, and South Africa. *x*-axis is the age of individual. *Source*: Prem, Cook, and Jit (2017) PLOS Computational Biology

#### Contact Patterns at Home Vary Across Countries



Figure: Age-specific contact patterns at home, Germany, Bolivia, and South Africa. *x*-axis is the age of individual. *Source*: Prem, Cook, and Jit (2017) PLOS Computational Biology

#### Contact Patterns at School



Figure: Age-specific contact patterns at school, Germany, Bolivia, and South Africa. *x*-axis is the age of individual. *Source*: Prem, Cook, and Jit (2017) PLOS Computational Biology

#### Cohabitation and Contact Patterns



Figure: Number of contacts at home made by individuals in the POLYMOD study stratified by household sizes. *Source*: Prem, Cook, and Jit (2017) PLOS Computational Biology