Detecting Network Anomalies in the Value Added Taxes (VAT) system

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Disclaimer

The views are those of the authors and should not be attributed to the Bulgarian National Revenue Agency (NRA). The research has been subject to a confidentiality agreement between the Researchers and the NRA and no taxpayer individual information has been disclosed to the Researchers. Financial support from HSBC-Alan Turing Institute under TEDSA2/100056 is gratefully acknowledged

Road map

- Motivation the topic and research questions
- A bit on VAT
- Description of data used in the analysis
- Description of methodology
- Results and evaluation
- Conclusion

- Research is motivated by the significant 'fraud' in Value Added Tax (VAT)
- Difficult to obtain accurate estimates—some have it that VAT fraud in EU is around 50 billion Euros (lower bound)
- Revenue Authorities do utilise algorithms, but there is scope for academic work and cooperation with such organisations
- Objective of research:
 - Develop a model which is fed with information ('and trained') to predict 'high risk' behaviour but also identify the cluster this 'high risk' behaviour belongs to (sub-network/cluster)
 - The model is applied to VAT but idea is more broadly applicable

VAT: Main elements

- VAT is a broad-based tax on consumption and has dominated the world (as considered to be an 'efficient' tax system)
- Explicit credit-invoice mechanism where firms/taxable persons
 - Levy VAT on their output
 - Deduct VAT already paid on inputs, and
 - Remit the balance due to the government
- In one level, credit-invoice mechanism facilitates enforcement as it creates a paper-trail of transactions...but...
- Being a consumption tax, exports are not taxable and tax payments are subject to periodic declaration by firms
 - And this is the Achilles' heel of VAT—which is duly exploited by unscrupulous traders
- VAT fraud is complicated, sometimes involving dozens of firms spanning across countries/continents

A 'classic' example: Missing Trader (MT)/'Carousel' fraud

• There are so opportunities for fraud...for example the Missing Trader...

Simple Missing Trader Scheme

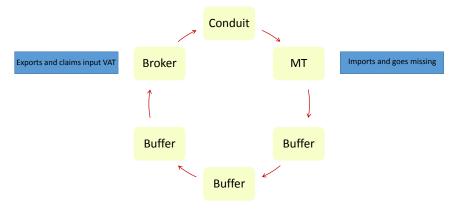


Figure 1: Missing Trade/Carousel fraud

Revenue Authority 'sees' this Network

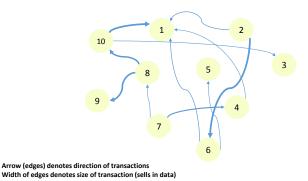


Figure 2: What Revenue Agency 'Sees'

But Real Network is this...

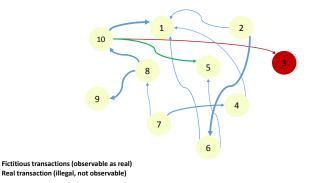
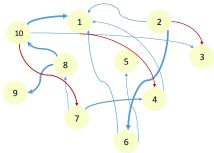


Figure 3: What Revenue Agency does not 'See'

But it might be this the case too!



Fictitious transactions (not real but paper transaction—trading in 'invoices')

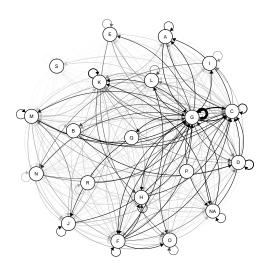
Figure 4: What Revenue Agency does not 'See'

VAT fraud: How to combat it?

- Recover losses...difficult [once fraud is done...it is done]
- Disrupt the fraud before it begins!
 - This is where we come in...through...trying to identify whether there are
 - Particular taxpayers (vertices) evolve irregularly compared to the other vertices ('anomalous vertex detection'), and/or
 - Groups of taxpayers (vertices) with transactions that deviate from normal patterns ('anomalous sub-graphs detection')

Data set: VAT network of transactions in Bulgaria

Figure 5: Sector-specific transactions: nodes correspond to economic sectors; edge direction represents sells



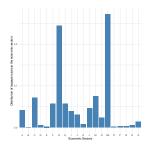


Figure 6: Distribution of VAT-registered traders/taxable persons across economic sectors.

Description of data

- Access to the world of VAT transactions in Bulgaria involving
 - Domestic Transactions/Imports/Exports
 - Inter-community Acquisitions (I.C.A) and Deliveries (I.C.D)
 - Special acquisitions at reduced rates
 - Triangular Acquisitions (TA) and Deliveries (TD)
- VAT returns for all the monthly observed VAT transactions
 - N = 312,762 registered taxpayers; 75% active each month
 - 1% of taxpayers are classified as highly risky (criteria developed by operational knowledge at NRA and past information)
 - Average monthly transactions: 1,461,198
- Access to firm specific data: size, age of business, labour costs, sector it belongs to and the...
- Empirical probability of risk identified by NRA of firms in a sector

- Monthly VAT transactions are modelled as a weighted directed graph where
 - Each vertex/node corresponds to a VAT registered taxpayer
 - An edge between two taxpayers exists if they have exchanged at least one invoice (the direction of the edges represents sells)
 - Edge weights: The sum of the VAT base in all the sells invoices exchanged between two taxpayers
- Network notation:
 - A graph is defined as G = (V, E): V is the set of vertices (nodes) and E ⊂ V × V is the set of edges
 - A denotes the $N \times N$ adjacency matrix of the graph

$$\mathbf{A}_{ij} = \begin{cases} w_{ij}, & \text{if } (i,j) \in E, \ \forall i,j \in 1,\dots,n \\ 0, & \text{otherwise} \end{cases}$$

- Y denotes an N-dimensional binary vector that indicates risky taxpayers
- Aim: Given the monthly observed VAT networks and the vector Y we
 want to identify individuals and groups taxpayers that perform fraudulent
 activity in the current month
- We work with data from January 2016 to November 2017 and we test the methods in detecting the fraudulent activity in December 2017

Fraud detection

- Proposed approach: Utilize the available node-specific information (taxpayer profile) to identify high risk taxpayers as well as communities of taxpayers involved in fraudulent activities
- We develop a two-step method:
 - We use binary logistic regression to predict risk probabilities for each node
 - We employ the predicted risk probabilities to perform community detection

Stage 1: Fraud Detection (identifying 'anomalous' nodes)

- We construct the $N \times p$ matrix **X** with p node-specific characteristics
- For the *i*th taxpayer the *i*th row X_i consists of:
 - Number of transactions and the corresponding VAT base within categories in Tables 1 and 2: ICA, ICD, 9%, Imports/Exports...
 - Company's size, age, time of VAT registration, labour costs, sector
 - Number of transactions and the corresponding VAT base with highly risky taxpayers
 - Averages across months of the graph characteristics: in- and outdegree, in- and out- strength and centrality measures
- We consider the data set {X, Y} to train a binary regression model by using extreme gradient boosting regression (XGboost, Chen and Guestrin, 2016)
- We use the trained regression model to obtain the N-dimensional vector Ŷ which consists of predicted node-specific risk probabilities

Stage 2: Fraud Detection (identifying anomalous sub-graphs)

- We conduct community detection taking into account the probabilities
- We follow (Bienkiewicz et al., 2017) and we perform spectral clustering on the matrix

$$\tilde{\mathbf{L}}(\alpha) = \mathbf{L}_{\tau} \mathbf{L}_{\tau} + \alpha \hat{\mathbf{Y}} \hat{\mathbf{Y}}^{T},$$

where

$$\mathbf{L}_{ au} = \mathbf{D}_{ au}^{-1/2} \tilde{\mathbf{A}} \mathbf{D}_{ au}^{-1/2}, \ \mathbf{D}_{ au} = \mathbf{D} + au \mathbf{I}_{N}$$

- **D** is $N \times N$ diagonal matrix where $\mathbf{D}_{ii} = \sum_{i=1}^{N} \tilde{\mathbf{A}}_{ii}$
- $\tau = \frac{1}{N} \sum_{i=1}^{N} \mathbf{D}_{ii}$ is the average node degree and accounts for large nodes and sparse graphs
- \bullet $\tilde{\mathbf{A}} = \mathbf{A} + \mathbf{A}^T$:
 - A is symmetric and is the adjacency of the corresponding undirected graph
 - We keep the same edges with A
 - Edges in both directions replaced with one weighted by their sum
- $\alpha > 0$: tuning parameter compromising between the network structure and the probability of fraud

Fraud detection: The algorithm

Inputs Graph G with N nodes, $N \times p$ matrix X with node-specific characteristics, spectral tuning parameter $\alpha > 0$

- Run the XGboost algorithm to obtain node-specific risk probabilities Ŷ
- ② Construct the matrix $\tilde{\mathbf{L}}(\alpha)$
- **3** Compute the eigendecomposition of $\tilde{\mathbf{L}}(\alpha)$
- lacktriangledown Form the N imes K matrix lacktriangledown with columns the eigenvectors of the K largest eigenvalues
- Normalize each row in U to have unit length
- **⑤** Treat each normalized row of **U** as point in \mathbb{R}^K and run a k-means clustering algorithm with K clusters
- If the ith row of U falls in the kth cluster assign node i to cluster k

Outputs K clusters which include the nodes of the graph G, node-specific risk probabilities

Results: Identifying known fraudsters and testing the method

- We identified K = 191 clusters with at least two members in each one
 - 70% of the identified clusters had 10 or less members
 - 25% of the clusters have size between 10 and 100
 - 5 clusters with more than 100 members but less than 1,000
- The largest cluster contains 94% of the VAT registered taxpayers:
 - Includes only 200 out of 2,192 taxpayers marked as high risk by the authorities
 - We consider this as the cluster with legitimate taxpayers
 - This implies less than 10% rate of false negatives
- The remaining 190 clusters have in total 10, 624 taxpayers; 2,016 of them already identified from the authorities implying 92% true positive rate of our method

Results: Identifying known fraudsters and testing the method

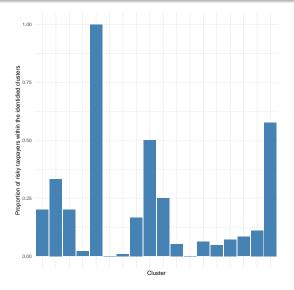


Figure 7: Proportion of VAT registered taxpayers persons that are already identified by the tax authorities as non-legitimate within each cluster. We display the proportions for the 18 clusters which include at least one non-legitimate taxpayer.

Evaluation of the methodology

- 8,608 taxpayers in the 190 clusters have not been identified as non-legitimate from the authorities
- We choose 35 (practical restrictions) to be further investigated from the authorities as follows:
 - We rank the 8,608 taxpayers by using the predicted node-specific risk probabilities and we select the first 10
 - To select 15 more we rank the clusters that contain at least one known fraudster by using the mean risk probability within each cluster; we choose the 15 first clusters and from each one we select the taxpayer with the highest risk probability
 - We select the last 10 by following the same procedure for clusters but consisted completely of unknown fraudsters
- Tax authority has reported that 12 out of the 35 VAT-registered traders/taxable considered as high risk (but not £value has been given)

Conclusions

- VAT fraud is significant
- Project has developed a method that identifies clusters of fraudulent transactions
- Limitation: Characterisation of size of fraud across clusters is needed as Revenue Authorities are capacity constrained (we are working on this)

Finally

Thank you for listening!

Please send questions to c.kotsogiannis@exeter.ac.uk